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PANCHAYATI RAJ AND DRINKING WATER  
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/PR&amp;DW

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**COMPREHENSIVE GUIDELINES FOR CONVERGENCE OF RURAL  
HOUSING WITH MGNREGS & OTHER SCHEMES****1. INTRODUCTION: -**

Safe shelter is the basic human need. Government of Odisha is committed to provide shelter with a pucca house to all house-less & rural households with kutcha houses & to provide other veritable needs like food, drinking water, education, health, sanitation and sustainable livelihood to each rural household. Thus it is imperative to make convergence of Rural Housing with MGNREGS, OLM, Drinking Water & Sanitation and other allied Departments to enhance the per capita income of the rural household and to achieve the objective of the Government to make them socially progressive and economically self-reliant.

**2. SCOPE:-**

Mahatma Gandhi NREG Act mandates enhancement of livelihood security in rural areas by providing at least 100 days of guaranteed wage employment in a financial year to every household whose adult members volunteer to do unskilled manual work.

The Ministry of Rural Development has carried out amendment in Schedule - I, at Para 4 (1) II (iv) of MGNREGS, vide Notification Dated 3rd January, 2014 that "Unskilled wage component in construction of houses sanctioned under Indira Awaas Yojana or such other State or Central Government Scheme can be covered under MGNREGS in creation of individual assets for vulnerable sections (only for households in Paragraph 5 of Schedule - I of MGNREGS).



Accordingly, Master Circular - 2018-19 issued by Ministry of Rural Development, Government of India has mentioned the following at para 7.5.5.

***“Construction of Houses, sanctioned under Pradhan Mantri Awas Yojana – Grameen (PMAY-G) or such other State or Central Government scheme under Mahatma Gandhi NREGA: The total number of unskilled person days required for construction of a house of at least 20 sqm plinth area is 95-person days for North East, Hilly region and IAP districts, and 90-person days for other areas. This can be paid under Mahatma Gandhi NREGA, over and above the unit cost fixed for PMAY-G/ other housing scheme (as per Schedule-I, para 4 (1) II. (iv) should be extended only for households in Paragraph 5)”***

<b>Paragraph 5 of Schedule-I of MGNREG Act 2005: CATEGORY OF BENEFICIARIES</b>	<b>Individual Assets for Vulnerable Sections (Only for households in Paragraph 5 of Schedule I)</b>
<p>Works creating individual assets shall be prioritised on land or homestead owned by households belonging to the:</p> <ul style="list-style-type: none"> <li>(a) Scheduled Castes</li> <li>(b) Scheduled Tribes</li> <li>(c) Nomadic tribes</li> <li>(d) Other families below the poverty line</li> <li>(e) Women-headed households</li> <li>(f) Physically Handicapped headed households</li> <li>(g) Beneficiaries of Land Reforms</li> <li>(h) The beneficiaries under the Indira Awaas Yojana or such other State or Central Government Scheme.</li> <li>(i) Beneficiaries under the Scheduled Tribes and Other Traditional Forest Dwellers (Recognition of Forest Rights)</li> </ul>	<p>There is also provision for availing following individual assistance under MGNREGS towards sustainable livelihood for the Job cardholders under Paragraph 5 of Schedule I of MGNREG Act.</p> <ul style="list-style-type: none"> <li>a) Improving productivity of lands of households through land development and by providing suitable infrastructure for irrigation including dug wells, farm ponds and other water harvesting structures;</li> <li>b) Improving livelihoods through horticulture, sericulture,</li> </ul>

<p>Act, 2006 (2 of 2007) and,</p> <p>NB: After exhausting the eligible beneficiaries under the above categories, on lands of the small or marginal farmers as defined in the Agriculture Debt Waiver and Debt Relief Scheme, 2008 subject to the condition that such households shall have a job card with at least one member willing to work on the project undertaken on their land or homestead.</p>	<p>plantation, and farm forestry;</p> <p>c) Development of fallow or waste lands of households to bring it under cultivation;</p> <p>d) Creating infrastructure for promotion of livestock such as, poultry shelter, goat shelter, piggery shelter, cattle shelter and fodder troughs for cattle;</p>
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### 3. **TARGET:-**

- To assimilate the Rural Housing Beneficiaries of 2017-18, 2018-19 onwards into the mainstream of economic livelihoods and social upliftment.

### 4. **THRUST:-**

- To provide basic human needs like shelter, food, education, drinking water, health and sanitation.
- To provide sustainable livelihood.
- To eliminate poverty.
- To enhance the per-capita income of household to above Rs. 10,000/-

### 5. **INTERVENTIONS:-**

#### a) **PROVISION OF ENTITLED PERSONDAYS:-**

1. Engagement of Rural Housing Beneficiaries under MGNREGS having Job card.
  - a. 150 days of employment for FRA Households
  - b. 100 days employment for other Households
  - c. 95 days unskilled wage assistance in IAP areas for construction of houses under Rural Housing Schemes.



- d. 90 days unskilled wage assistance in Non-IAP areas for construction of houses under Rural Housing Schemes.

**b) PROVIDING EMPLOYMENT THROUGH MGNREGS:-**

**Coverage of 100 days' entitlement:-**

<ul style="list-style-type: none"> <li>Rural Housing Beneficiaries in IAP area provided with 95 days unskilled wage assistance out of MGNREGS to be engaged more <b>5 days</b> of work in the projects taken up under MGNREGS</li> </ul>	<b>Vermi Compost, NADEP Compost, Farm pond/ Dugwell, IHHL.</b>
<ul style="list-style-type: none"> <li>Rural Housing Beneficiaries provided with 90 days unskilled wage assistance under MGNREGS to be engaged more <b>10 days</b> in the projects taken up under MGNREGS</li> </ul>	

**c) ENGAGEMENT OF RURAL HOUSING BENEFICIARIES IN OTHER ALLIED WORKS UNDER MGNREGS IN A YEAR:-**

Analysis of days	FRA Households	Other Households
Total no. of days in a financial year	365 days	365 days
Engagement of Rural Housing beneficiaries under MGNREGS- IAP (95+5=100 days) & Non-IAP (90+10= 100 days)	100 days	100 days
Engagement in rainy season (4 months) in plantation works under MGNREGS	50 days	NIL as entitlement is fulfilled
Rainy season – non-working days	70 days	120 days
Festivities	25 days	25 days
Balance days (Other works as mentioned below)	120 days	120 days

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**d) PROVISION OF EMPLOYMENT FOR REMAINING 120 DAYS**

<u>Works</u>	<u>Wages in Rs.</u>
• Works under GGY	Rs. 213.50 per day under GGY
• Works under CFC & SFC	Rs. 213.50 per day under CFC/SFC
• Works under Ama Gaon Ama Bikash	Rs. 213.50 per day under Ama Gaon Ama Bikash
• Other Development works	Rs. 213.50 per day under other Schemes

**e) COVERAGE OF RURAL HOUSING BENEFICIARY COMPLETED 100 DAYS ENTITLEMENT UNDER MGNREGS:-**

**1. Coverage under Project LIFE:-**

- Rural Housing Beneficiaries within the age group of 18-35 for general category and 18-45 for SC-ST category to be trained and provided job under DDU-GKY to earn Rs. 8000/- per month.
- They can be trained under RSETI and provided bank linkage for taking any income generating activities as per their aptitude.

**2. They can be registered by Labour & ESI Department and provided Labour Card to avail benefits of labourers.**

**f) BENEFITS FOR THE CONSTRUCTION WORKERS:**

As per para 4.4 of the Resolution No. 300 dated 11-01-2018 of Labour & ESI Department, Government of Odisha, “the beneficiaries under Nirman Shramik Pucca Ghar Yojana (NSPGY) are entitled for convergence for potable drinking water supply system, electrification under Deen Dayal Upadhyaya Gram Jyoti Yojana (DDU-GJY)/ BGJY, wages for land development under MGNREGS, social security under AABY/ RSBY etc. as per extant guidelines.” Further, the construction workers will be entitled for other assistance like accidental benefit, death benefit, funeral assistance, medical treatment of major ailments, educational assistance for son and daughter, marriage assistance, maternity benefit, assistance for purchase of bicycle, assistance for purchase of safety equipment etc. as approved by Government from time to time.





## COVERAGE UNDER SOCIAL SECURITY AND INSURANCE SCHEMES:-

- Widow, old & decrepit above 60 years, differently abled, freed bonded labourers of wage seeker household to be assisted under social security measures of State Government & Government of India.
- To be covered under **BIJU SWASTHA KALYAN YOJANA**.

### h) COVERAGE OF WOMEN OF RURAL HOUSING BENEFICIARY:-

- To be enrolled in GPLF.
- To be provided bank linkage.
- To be trained under RSETI/ DDU-GKY.

### i) COVERAGE OF RURAL HOUSING BENEFICIARY (PROVISION OF TOILET):-

Category	Scheme	Assistance in Rs.
Beneficiaries under PMAY-G	MGNREGS	Rs.12,000/-
Beneficiaries under BPGY	SBM	Rs.12,000/-

### j) COVERAGE OF RURAL HOUSING BENEFICIARY (PROVISION OF DRINKING WATER):-

- Pipe water supply under CFC/ SFC/ RWSS
- Drinking water under BASUDHA

## 6. ECONOMIC INCLUSION:-

### (a) Wage assistance & IHHL under MGNREGS

Sl. No.	Item	Non-IAP Unit Cost in Rs.	IAP Unit cost in Rs.	Incentive under Rural Housing Scheme	
				Completion of House within 4 Months	Completion of House within 6 months
1.	RH Beneficiary	1, 20, 000/-	1, 30, 000/-	20,000/-	10,000/-
2.	Wage assistance under MGNREGS	16,380/-	17,290/-		
		(90 days x Rs.182/-)	(95 days x Rs.182/-)		
3.	IHHL to PMAY-G households under MGNREGS	12,000/-	12, 000/-		
	<b>Total</b>	<b>1,48,380/-</b>	<b>1,59,290</b>	<b>20, 000/-</b>	<b>10, 000/-</b>

**(b) Individual Assets (Agriculture Infrastructure)**

Sl. No.	Permissible Agriculture & Allied Activities	
	Individual Assistance to the Job card holders under Paragraph 5 of Schedule I of MGNREG Act	Unit Cost
1.	NADEP	Rs.14,000/-
2.	Vermi Compost	Rs.20,000/-
3.	Cattle Shed	Rs. 1,13,000/-
4.	Goat Shelter	Rs. 44,000/-
5.	Piggery Shelter	Rs. 69,000/-
6.	Poultry Shelter	Rs. 39,000/-
7.	Azolla as Cattle-feed Supplement	Rs.20,000/-
8.	Farm Pond/ Multipurpose Farm Pond	up to 1.67 lakh
9.	Dug Well	Rs.63,000 to 1,60,000/-
10.	Land Development	Rs.15,000/- per hect.
11.	Plantation	As per plantation cost norm of Forest/ Horticulture Department.

- Rural Housing beneficiaries may be provided with one **Soak Pit** for utilising the household waste water for ground water recharge.

**7. QUANTIFIABLE & MEASURABLE PARAMETERS:-**

1. Enhancement of per capita income of RH household to above Rs. 10,000/- per month.
2. Completion rate of RH will be commensurate with achieving 100 days entitlement of persondays under MGNREGS.
3. Completion rate of RH will be in consonance with completion rate of toilets.
4. Coverage of households with 100 days entitlement under MGNREGS in project LIFE i.e. providing employment opportunity to each household under DDU-GKY & RSETI.





5. Coverage of women in livelihood security under OLM for economic self-reliance.
6. Providing safe drinking water to all RH Beneficiaries.
7. Providing social security and insurance coverage to all RH beneficiaries.
8. Coverage of children (0-6 years) of RH beneficiary in ICDS package services.
9. Enrolment of children from 6-14 year age group in primary and upper primary school.
10. Coverage of all RH beneficiaries under BIJU SWASTHA KALYAN YOJANA.
11. Coverage of all agricultural labourers in Biju Krushak Kalyan Yojana.
12. Coverage of all masons under Nirman Shramik Pucca Ghar Yojana.
13. Providing labour cards to daily labourers under RH Beneficiary to avail benefits of Labour & ESI Department.
14. Physically Handicapped/ Challenged persons can be engaged under MGNREGS in the following works (This Department Letter No. 10738 dated 12-4-2010).
  - a. Servicing drinking water.
  - b. Caring the children at the worksite.
  - c. Plantation.
  - d. Soil filling.
  - e. Land Levelling.
  - f. Levelling of roads.
  - g. Boundary mounding, hedging or fencing etc.
  - h. Sweeping of earthen roads.
  - i. Water curing in cement construction works.
  - j. Construction of shed at worksite.
  - k. Watering plants.
  - l. Filling of earth.





## 8. OUTCOME:-

1. Creation of durable and productive assets.
2. Enhancement of per capita income of each household @ 10, 000/- per month.
3. Elevation of status of beneficiaries from BPL to APL.
4. Providing employment opportunities to unemployed educated youth through DDU- GKY & RSETI.
5. Preventing distress migration by way of providing 220 days' work (100 days in MGNREGS and 120 days in other works of other schemes)
6. Providing livelihood security through agriculture infrastructure under MGNREGS.

## 9. MONITORING MECHANISM:-

### Block Level

- BDO- Chairman
- Medical Officer
- BPO
- CDPO
- BPM
- Additional PO (MGNREGS)
- PA/ GPEO – Member Convener

### District Level

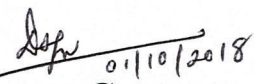
- Collector-cum-DPC - Chairman
- CDMO
- DEO
- DSWO
- DPM (OLM)
- MGNREGS Coordinator
- APD. (RH)
- PD, DRDA- Member Convener

### State Level

- Principal Secretary
- All Directors.
- All Nodal Officers
- CE, RWSS
- Deputy Secretary, RH- Member Convener

The Collectors will review the progress of completion of houses along with convergence with MGNREGS and other schemes in every month to ensure proper economic inclusion of those households for their upliftment.

The above guidelines will be given effect to immediately.

  
Principal Secretary to Government

Memo No 18898 /PR&DW  
17-NREG-11-1167

Date: 01.10.2018

1. PS to Hon'ble Minister, Panchayati Raj & Drinking Water for kind information of Hon'ble Minister, Panchayati Raj & Drinking Water.
2. OSD to Principal Secretary PR & DW Department for kind information of Principal Secretary PR & DW Department.
3. PS to Director (Drinking Water), PR & DW Department for kind information Director (Drinking Water), PR & DW Department.
4. PS to Director, Panchayati Raj/ Director, OLM for kind information of Director, Panchayati Raj / Director, OLM Panchayati Raj & Drinking Water Department.
5. Director, SIRD for information and necessary action.
6. All Branch Officers/ Joint Director (MIS), PR & DW Department for information and necessary action.
7. All Collector-cum-DPCs MGNREGA for information and necessary action.
8. All PD, DRDAs for information and necessary action.
9. All BDOs for information & necessary action.



Director, Special Projects